# Strategic Review of Primary Education Planning Areas to the Central, South & West of Cheltenham

**November 2017** 



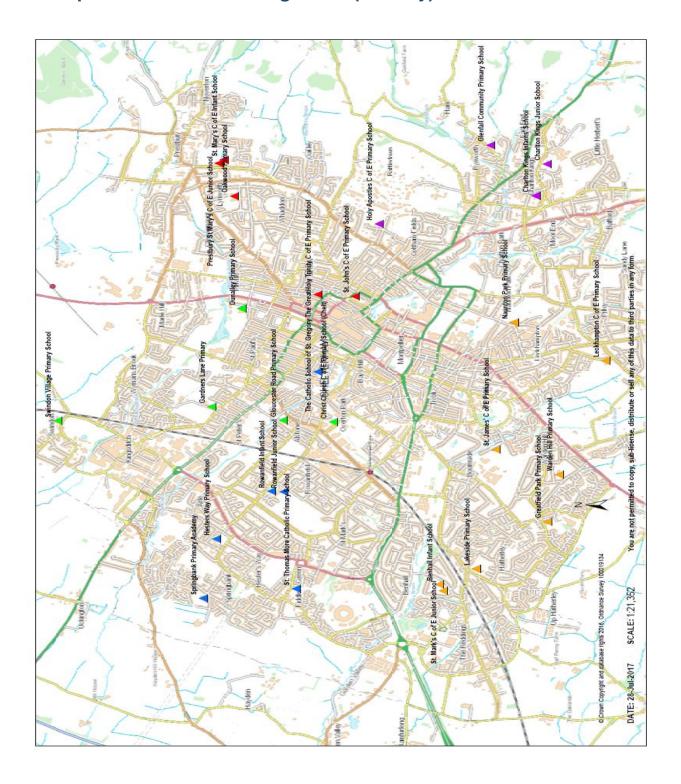
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#### 1. Background

- 1.1. In the autumn of 2016 a strategic review of school planning in Cheltenham was undertaken to update the pupil forecasts in the light of changing demand and to identify future patterns of need for school places across the town. This report details the finding of that review and provides an update based on the latest available data.
- 1.2. There has been pressure on local primary school places in Cheltenham since 2011. This is the result of an increase in the birth rate locally and naturally changing demographics, coupled with additional pupil yield from new housing. This growth has been significant and resulted in the need to provide substantial additional temporary and permanent school places at existing primary schools.
- 1.3. This pressure has been focused upon the central, west and southern areas of Cheltenham over a number of years. Particular pressure has been evident in the Christchurch area, Benhall and Hatherley/Leckhampton corridor to the south.
- 1.4. A number of both temporary and permanent expansions have helped to address this increased demand since 2011. However, the latest pupil projections show demand will be sustained well into the future, with new families continuing to experience difficulties in securing places at their local school particularly outside of the usual primary transfer window.
- 1.5. Windfall housing sites in and around the centre of Cheltenham have quickly filled places creating a need for school expansions. Basic need growth to the south of the town has further increased pressure on all schools in the Hatherley/Leckhampton planning area.
- 1.6. Despite the programme of significant primary expansion which was initiated in 2011, without additional provision there will still be a shortfall of reception places in Cheltenham town during the forecast period ending September 2020. This shortfall is particularly acute in the Hatherley/Leckhampton planning area where there will be a forecast shortfall of 45 reception places, equivalent to 1.5 forms of entry (FE) by September 2018, levelling at 1 form entry for September 2020.

# 2. Map of Education Planning Areas (Primary)



#### 3. Introduction

- 3.1. There are 28 schools in Cheltenham across 5 Planning Areas within the town.
- 3.2. In 2007 the birth rate in Cheltenham Borough began an upward trend with data from the Office of National Statistics (ONS) suggesting these trends will be sustained well into the future.
- 3.3. ONS data shows a continual increase of live births between 2006 and 2011, with a slight fall in 2012 and 2013, but remaining well above the levels seen in 2006. The increase continued in 2014, reaching a peak level. Although births fell back slightly in 2015, they were still above the 2006 baseline. By 2016 it had again risen to a higher level and well above that seen previously (see appendix 1).
- 3.4. In addition, changes in the housing market locally resulted in an increase in the number of pupils emerging from new housing.
- 3.5. These factors have contributed to create a sustained increased in demand for primary school places, with the council initiating a significant primary expansion programme in 2011 resulting in 945 permanent additional places being created since this time (see appendix 2). Discussions have also been taking place in parallel with Cheltenham secondary schools, to determine the most appropriate way to increase secondary capacity across the town as and when these children reach secondary transfer age.

#### 4. Supporting Information – Planning Areas

- 4.1. Planning area, 9161800 (Swindon Road) towards the centre of Cheltenham is complex. Two schools, Dunalley and Gloucester Road have both increased their Published Admission Number (PAN) permanently creating 315 additional places from 2014 and 2016 respectively. Gardners Lane has provided a "buffer" and has in many years exceeded its PAN for local pupils. It will expand by 0.5 FE permanently with effect from September 2018, after which none of the schools in this planning area will be able to expand further.
- 4.2. Planning area, 9161810 (Whaddon) is experiencing pressure at some schools in the planning area with the majority of school year groups being full or near capacity.
- 4.3. Planning area, 9161820 (Hesters Way) is experiencing pressure at most schools, with lower year groups being particularly under pressure. Rowanfield Infant and Junior schools permanently increased their PANs by 0.5 FE from September 2015.
- 4.4. Planning area 9161830 (Charlton Kings) is considered to be full, with spare places in single figures and most year groups oversubscribed. This area is unable to offer any solution to the place pressures in the adjacent planning area.
- 4.5. Planning area 9161840 (Hatherley/Leckhampton) is full. Lakeside School had a permanent 1 FE expansion creating 210 additional primary places from September 2015. St James Primary increased permanently by 0.5FE creating 105 additional primary places from September 2012. All other schools have taken temporary expansions, with existing schools in this planning area now at capacity and unable to expand further.

Table 1 - Supporting data - Current number on roll October 2017 (provisional)\*

Dfe	Estab	SchoolName	School Phase	PAN	R	1	2	3	4	5	6	NOR
1800	5215	Christ Church C of E Primary School (Chelt)	Primary	30	27	30	33	30	33	30	30	213
1800	2147	Dunalley Primary School	Primary	60	60	57	58	61	55	55	29	375
1800	2177	Gardners Lane Primary School	Primary	60	51	43	52	50	42	42	37	317
1800	2150	Gloucester Road Primary School	Primary	30	30	29	29	27	25	27	23	190
1800	5214	Swindon Village Primary School	Primary	60	60	60	59	60	59	60	57	415
1810	3093	Holy Trinity C of E Primary School	Primary	30	30	30	29	29	30	30	30	208
1810	5221	Oakwood Primary School	Primary	60	43	44	32	59	53	50	59	340
1810	3360	St. Mary's C of E Infant School	Primary	60	60	60	60					180
1810	3343	Prestbury St Mary's C of E Junior School	Primary	60				60	60	60	60	240
1810	3097	St. John's C of E Primary School (Chelt)	Primary	29	27	26	29	29	28	28	29	196
1820	2178	Hester's Way Primary School	Primary	30	24	29	22	29	28	26	24	182
1820	2158	Rowanfield Infant School	Primary	90	88	87	89					264
1820	2157	Rowanfield Junior School	Primary	90				84	78	87	73	322
1820	2164	Springbank Primary Academy	Primary	60	60	71	56	60	50	52	35	384
1820	5201	The Catholic School of St. Gregory The Great	Primary	60	60	61	59	59	59	58	60	416
	3359	St. Thomas More Catholic Primary School	Primary	30	30	47	27	30	16	25	16	191
1830	5207	Charlton Kings Infant Academy	Primary	90	89	90	90					269
1830	5206	Charlton Kings Junior Academy	Primary	93				93	95	93	93	374
1830	2142	Glenfall Community Primary School	Primary	30	29	27	30	29	31	31	31	208
1830	3316	Holy Apostles C of E Primary School	Primary	30	30	30	29	30	31	30	29	209
1840	2165	Benhall Infant School	Primary	60	60	60	60					180
1840	2151	Greatfield Park Primary School	Primary	30 (60 temp)	51	30	30	30	31	30	30	232
1840	2160	Lakeside Primary School	Primary	90	89	84	87	82	60	54	53	509
1840	3094	Leckhampton C of E Primary School	Primary	60	60	60	75	60	60	63	60	438
1840	2155	Naunton Park Primary School	Primary	57	57	57	57	57	57	59	86	430
1840	3096	St. James' C of E Primary School	Primary	60	59	60	61	59	58	60	43	400
1840	3363	St. Mark's C of E Junior School	Primary	60				62	61	80	59	262
1840	5210	Warden Hill Primary School	Primary	60	55	59	59	90	61	60	58	442
	Numbers	on roll over PAN										
		on roll at PAN in the year group										
	Numbers	on roll where less than 5% surplus										

<sup>\*</sup>Source: School Census October Provisional 2017

## 5. Planned local housing developments

- 5.1. We estimate 370 primary pupils will emerge in this locality as a result of the proposed new housing. These additional pupils equate to almost 2 forms of entry by September 2020.
- 5.2. The commencement and rate of build of these housing developments is set out in the Housing Trajectory provided by Cheltenham Borough Council (CBC). However, experience tells us that these trajectories are only a guide and actual build rates and starts can vary.

#### 6. Strategic Housing

6.1. There are three strategic developments identified in the Joint Core Strategy:

#### • A5 - North West Cheltenham

This strategic allocation is located adjacent to the north-western edge of Cheltenham, north of the A4019 Tewkesbury Road and west of the Gallagher Retail Park, Kingsditch industrial Estate and Swindon Village.

An infrastructure planning application was submitted in October 2016. The plan supports approximately 4,115 dwellings. This revised figure excludes the potential development identified around Swindon Village which could result in a further 500 dwellings at a later date.

The timescale for the delivery of this development is unclear; however it will have little impact on pupil numbers elsewhere given that the development will include sufficient provision for both primary and secondary places. It is currently envisaged this will be provided as an all through school and a further primary school.

• A6 – South Cheltenham Leckhampton (Farm Lane element)
This site is west of Farm Lane and is within Tewkesbury Borough.

This site now has consent for 377 dwellings (Redrow Homes) and construction has begun on site.

- Safeguarded Land at West Cheltenham Hesters Way/Springbank
   This area has been deemed suitable for removal from its Green Belt designation and has been identified as a site suitable for the development of 1,200 dwellings.
   There is no new school proposed for this development
- 6.2. The strategic development in north-west Cheltenham will be self-sufficient; it will provide adequate primary and secondary school capacity for children from the development, which will be phased appropriately to ensure it does not destabilise the local school system. Consequently, pupil yields from this development have been excluded from the overall pupil forecast calculation.

#### 7. Conclusions

- 7.1. The Cheltenham Primary Planning Area Pupil forecast table (<a href="appendix 3">appendix 3</a>) brings together the latest information regarding numbers on roll, with current forecast data (including basic need, strategic and non-strategic housing) and the planned expansions at existing primary schools.
- 7.2. In summary, pupil forecasts show that by September 2020 there will be shortfall of places in the Whaddon and Hatherley/Leckhampton planning areas of approximately 136 places, equivalent of more than 0.5 FE across all year groups arising from basic need and planned housing. In the Hatherley/Leckhampton planning area the shortfall is more acute and equates to a shortfall of 1 FE at intake from September 2020.
- 7.3. This need is in addition to the places that will be required for pupils arising from the north-west Cheltenham Development, which will be supported with its own primary provision for pupils emerging from the new housing.

7.4. Consideration will need to be given to the long term needs across the Cheltenham Planning area outlined to ensure there will be sufficient capacity to support both reception and in year places.

#### 8. Follow Up

- 8.1. This document will be reviewed and updated following the publication of the January 2018 school census data, together with any emerging information regarding new housing currently unidentified. Further information and frequently asked questions regarding additional school places in Cheltenham can be found at <a href="http://www.gloucestershire.gov.uk/cheltenham-school-planning">http://www.gloucestershire.gov.uk/cheltenham-school-planning</a>.
- 8.2. Information and analysis of population trends in Gloucestershire can be found at <a href="https://inform.gloucestershire.gov.uk/viewpage.aspx?c=page&page=Population-PopulationChange">https://inform.gloucestershire.gov.uk/viewpage.aspx?c=page&page=Population-PopulationChange</a>

# 9. Appendix 1 - Live Births 2006 - 2016

Live Births 2006 - 2019

	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Cheltenham	1,232	1,360	1,361	1,372	1,385	1,413	1,365	1,351	1,435	1,247	1,328
Cotswold	719	761	760	725	727	697	725	712	681	732	730
Forest of Dean	793	805	817	782	843	783	803	734	779	786	844
Gloucester	1,476	1,700	1,746	1,669	1,789	1,810	1,903	1,760	1,730	1,796	1,768
Stroud	1,150	1,098	1,137	1,135	1,202	1,101	1,138	1,080	1,014	1,166	1,094
Tewkesbury	840	838	909	846	929	916	946	917	992	970	975
Total	6,210	6,562	6,730	6,529	6,875	6,720	6,880	6,554	6,631	6,697	6,739

Source: ONS Dataset 2006 - 2016

# 10. Appendix 2 – Additional places provided

Year	School	Number of places at intake
2011	Naunton Park Primary	30
2012	Benhall Infant	20
	St James Primary	15
	Dunalley Primary	30
	Rowanfield Infants	15
2013	Shurdington Primary	15
	Rowanfield Infants	15
	Dunalley Primary	30
2014	Warden Hill Primary	30
	Lakeside Primary	30
	Gloucester Road Primary	10
	Rowanfield Infants	15
	Dunalley Primary	30
2015	St Marks Junior*	20
	Lakeside Primary	30
	Leckhampton Primary	15
	Shurdington Primary	15
	Rowanfield Infant	15
	Gloucester Road Primary	10
2016	St Thomas More Primary	30
	Springbank Primary	15
	Shurdington Primary*	15
	Gloucester Road Primary	5
2017	Greatfield Park Primary	30
	Gardner's Lane	15
	Shurdington Primary*	15

St Marks Junior\* this is the transfer from Benhall Infant. Shurdington Primary\* will become a 1 FE permanently in 2018

# 11. Appendix 3 – Cheltenham Education Planning Area Pupil Forecasts Cheltenham Primary School Data Table.

Cheltenham Primary School Data Ta					Pupil forecast								
			PA	NS	2017/18 2018/19				2019	/20	2020/21		
School Name	Capacity Sept 2017	Capacity Sept (planned/ committed)	PAN Intake as at Sept 2017	PAN Intake as at Sept 2018	Reception	Total	Reception	Total	Reception	Total	Reception	Total	
9161800 (Swindon Road) Christ Church C of E Primary School	210	210	30	30	30	215	30	212	30	210	30	209	
Dunalley Primary School	420	420	60	60	60	377	60	403	60	406	60		
Gardners Lane Primary School	330	420	60	60	51	320	45	325	42	332	45		
Gloucester Road Primary School	210	210	30	30	30	185	30	197	30	197	30		
Swindon Village Primary School  Planning area sub total	420 1590	420 1680	60 240	60 240	60	417	60 <b>225</b>	416 1553	60 <b>222</b>	415 1560	60 <b>225</b>		
Available places	1330	1000	240	240			15	127	18	120	15		
Pupils from Housing							5	29	8	55	9	60	
Planning area sub total (incl Housing)	1590	1680	240	240	231	1514	230	1582	230	1615	234	1640	
Available places Places required to create in-year capacity					9	76 38	10 6	98 40	10	65 41	6		
Planning area sub total + in year capacity					237	1552	236	1622	236	1656	240		
Available places					3	128	4	58	4	24	0	-1	
9161810 (Whaddon)	040	040		001	001	20-1	201	200	201	000		1 001	
Holy Trinity C of E Primary School  Oakwood Primary School	210 420	210 420	30 60	30 60	30 46	207 354	30 54	208 349	29 30	206 337	30 30		
Prestbury St Mary's C of E Junior School	240	240	[60]	[60]	0	238	0	236	0	237	0		
St John's C of E Primary School	203	203	29	29	29	203	29	202	29	201	29		
St Mary's C of E Infant School	180 1253	180 1253	60 179	60 179	59	177	60 <b>173</b>	179 1174	53 <b>141</b>	173 1154	60 <b>149</b>	l	
Planning area sub total  Available places	1253	1255	179	179			6	79	38	99	30		
Pupils from housing							7	43	15	105	24	164	
Planning area sub total (incl Housing)	1253	1253	179	179	164	1179	180	1217	156	1259	173		
Available places					21 5	-1000	-1 5	36 31	23	-6 32	6 5		
Places required to create in-year capacity  Planning area sub total + in year capacity					169	30 1209	185	1248	160	1291	178		
Available places					16	-1030	-6	5	19	-38	1	-71	
9161820 (Hesters Way)													
Hester's Way Primary School Rowanfield Infant School	240 270	240	30	30 90	27	194	26 74	195	27	190	27	185 235	
Rowanfield Junior School	360	270 360	90 [90]	[90]	87 0	264 319	0	249 326	80	241 325	81		
Springbank Primary Academy	435	435	60	60	57	388	57	409	55	410	51	411	
St Thomas More Catholic Primary School	240	240	30	30	29	194	27	199	28	196	27	202	
The Catholic School of Saint Gregory The Great	420	420	60	60	58	414	54	408	56	406	54	401	
Planning area sub total	1965	1965	270	270			238	1786	246	1768	240	1765	
Available Places							32	179	24	197	30		
Pupils from housing Planning area sub total (incl Housing)	1965	1965	270	270	258	1773	242	23 1809	8 254	52 <b>1820</b>	9 249	63 <b>1828</b>	
Available places	1000	.000			12	192	28	156	16	145	21	137	
Places required to create in-year capacity					7	45	7	46	7	46	7	46	
Planning area sub total + in year capacity  Available places					265 5	1818 147	249 21	1855 110	261 9	1866 99	256 14		
9161830 (Charlton Kings)					3	147	21	110	9	99	14	] 31	
Charlton Kings Infant Academy	270	270	90	90	90	269	90	268	90	270	81	261	
Charlet Community Primary School	372	372	[93]	[93]	0	371	0	369	0	364	0		
Glenfall Community Primary School Holy Apostles C of E Primary School	210 210	210 210	30 30	30 30	27 30	198 212	27 30	196 210	30 30	198 210	26 30		
Planning area sub total	1062	1062	150	150			147	1043	150	1042	137	1029	
Available places							3	19	0	20	13		
Pupils from Housing Planning area sub total (incl Housing)	1062	1062	150	150	147	1050	1 148	5 1048	152	9 <b>1051</b>	139	11 1040	
Available places	1002	1002	130	130	3	12	2	14	-2	11	11	22	
Places required to create in-year capacity					4	27	4	27	4	27	4	26	
Planning area sub total + in year capacity					151	1077	152	1075	156	1078	143	1066	
Available places 9161840 (Hatherley/ Leckampton)					-1	-15	-2	-13	-6	-16	7	-4	
Benhall Infant School	180	180	60	60	60	179	60	180	60	180	60	180	
Greatfield Park Primary School	240	240	60	30	30	210	30	210	30	210	30		
Lakeside Primary School Leckhampton C of E Primary School	630 435	630 435	90 60	90 60	90 60	513 437	90 60	546 436	90 60	572 435	90 60		
Naunton Park Primary School	435	435	57	57	57	437	57	396	57	392	57	392	
St James' C of E Primary School	420	420	60	60	60	400	60	414	60	413	60		
St Mark's C of E Junior School	260	260	[60]	[60]	0	256	0	255	0	239	0		
Warden Hill Primary School Unplaced Pupils	450	450	60	60	60	452 0	60 29	452 29	60	452 29	60 7	450 36	
Planning area sub total	3044	3044	447	417	417	2873	446	2918	417	2922	424	2955	
Available places					0	171	-29	126	0	122	-7	89	
Pupils from Housing	00.11	00.11				22-2	4	20	8	47	12	78	
Planning area sub total  Available places	3044	3044	447	417	417 30	<b>2873</b> 171	450 -33	<b>2938</b> 106	425 -8	<b>2969</b> 75	436 -19		
Places required to create in-year capacity					11	72	12	74	11	75	11	76	
Planning area sub total + in year capacity					428	2945	462	3012	436	3044			
Available places					-11	99	-45	32	-19	0	-30	-65	

Temporary PAN increase Permanent PAN increase